

Meeting of
Lanarkshire NHS Board
30 April 2008

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Outline Business Case Learning Disabilities Assessment & Treatment Centre

1. PURPOSE

The attached Outline Business Case, for consideration by Lanarkshire NHS Board, is for the development of a Learning Disabilities Assessment and Treatment Centre, in line with national policy. It provides the Lanarkshire NHS Board with details of the service model and the capital and revenue funding requirements for the development.

The preferred option for the provision of Learning Disabilities Assessment and Treatment services within Lanarkshire is that of providing a new, purpose built 12 bed unit, incorporating a therapy suite for both in-patients and out-patients, designed with extensive end-user input and located on the Kirklands Hospital site, Bothwell.

The Outline Business Case will be submitted to the Scottish Government Health Directorates Capital Investment Group if approved by Lanarkshire NHS Board.

2. BACKGROUND

A Full Business Case was presented to the Board in October 2006 and this detailed Strathclyde Hospital as the preferred site but further work was directed to review the design of the project and ensure costs were within the expected budget. At the same time a review of the Estates Strategy by the Capital Investment Group indicated that the Kirklands site should be retained because of the change in accountancy rules and the potential to develop Headquarter services on that site. The design team carried out the review and indicated that the Assessment and Treatment Centre could be delivered significantly less expensive on the Kirklands site, as one of the existing cottages could be used to accommodate the Clinical teams. This would reduce the size of the new build but would retain all of the clinical benefits of co-locating the multi-disciplinary teams. It was for this reason that Kirklands became the preferred option and work commenced to progress the business case.

3. SUMMARY OF KEY ISSUES

A number of reports and reviews over recent years set out the evidence and rationale to support the proposed change in service delivery:

- **The Same As You? – Scottish Executive 2000**

In 2000 the Scottish Executive produced a “Review of Services for People with Learning Disabilities – The Same As You?” The review indicated that services provided for people with Learning Disabilities no longer met their needs. It was recommended community services should be developed and Learning Disability hospitals decommissioned by December 2005.

- **We Want A Life – NHS Lanarkshire 2000**

In 2000 Lanarkshire NHS Board, with its strategic partners and in conjunction with people with a Learning Disability, developed the Lanarkshire Strategic Framework – “We Want A Life”. It was recommended a Learning Disability Community Service be developed within Lanarkshire and, integral to this service is the development of an in-patient Assessment and Treatment Centre. It was further recommended Birkwood and Kirklands Hospitals would be decommissioned and closed.

- **People with Learning Disabilities in Scotland, Health Needs Assessment Report – NHS Health Scotland, February 2004**

The Health Needs Assessment Report recommended access to both community based and inpatient specialist services for assessment and treatment should be available for people living in the community.

Through the Learning Disability Strategic Framework NHS Lanarkshire established a project board, with the remit to develop the proposal for an Assessment and Treatment Centre, integral to the Learning Disability Community Service and, the business case is the result of this work.

NHS Lanarkshire has worked in partnership with North and South Lanarkshire Councils, service users, relatives, carers and advocates to ensure the development is end user led and, significant engagement has been undertaken to a wide range of identified stakeholders.

The Assessment and Treatment Centre will complete the decommissioning of in-patient Learning Disabilities services, with all residents discharged to community settings. The centre will provide short-term assessment and treatment and will return patients to the

most appropriate community environment for their on-going care and support.

Direct public funding is the procurement route that has been assessed to deliver the best performance and value for money for this development.

The Learning Disabilities Assessment and Treatment Centre is one of four developments within the NEC3 Contract and, the timescales are contained within the Master Programme which the Board has previously approved. The Supply Chain Partner has been appointed and the planned programme timescales have been provided to the Scottish Government.

NHS Lanarkshire has agreed a Site Control Development Plan for the Kirklands Hospital site, the stages of which are:

- i) Learning Disabilities Assessment and Treatment Centre, service commission March 2010.
- ii) Corporate Headquarters development within the main administration building, 2009 / 2010.
- iii) Disposal of surplus estate on completion of the above.

4. TIMETABLE/MILESTONES

The following milestones have been identified, in accordance with the wider capital investment programme and the agreed Partnering Framework.

FBC submission to Scottish Government CIG	January 2009
Award of contract	February 2009
Construction Commences	February 2009
Completion Date	February 2010
Service Commission	March 2010

5. CONCLUSION

The Board is asked to consider the Outline Business Case and:

- Approve the location of the Assessment and Treatment Centre within the site of Kirklands Hospital, Bothwell.
- Note the estimated capital investment of £7.645m.

- Note the recurring revenue investment of £0.82m, which includes capital charges of £0.378m, within the context of the overall Learning Disabilities financial framework.
- Agree to submit the Outline Business Case to the Scottish Government Health Directorates Capital Investment Group for approval.

6. FURTHER INFORMATION

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